

# Nepal-Bangladesh merchandise trade: opportunities and challenges

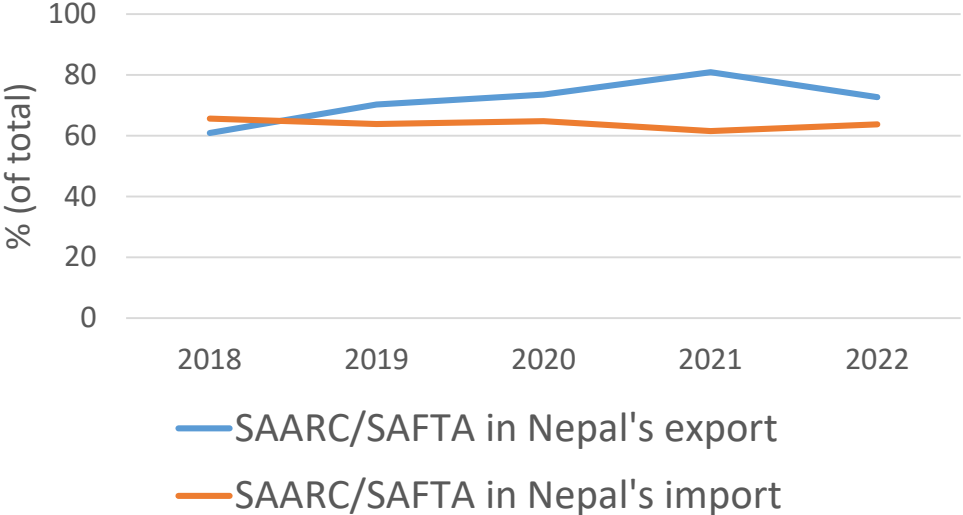
Kshitiz Dahal

South Asia Watch on Trade, Economics and Environment (SAWTEE)

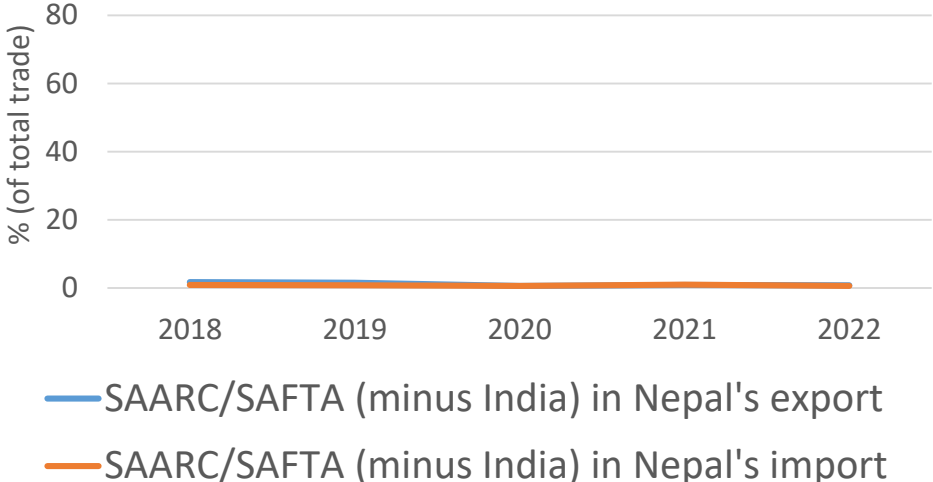
1 September 2023

# Nepal's regional trade

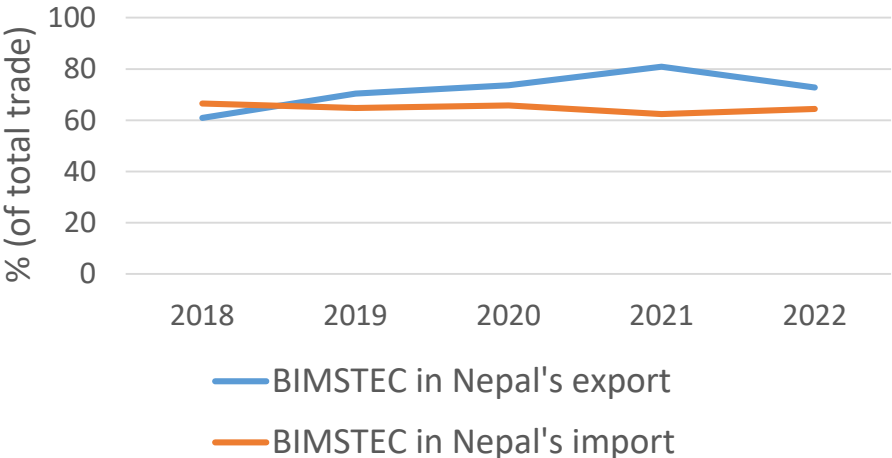
**Nepal's SAARC/SAFTA trade**



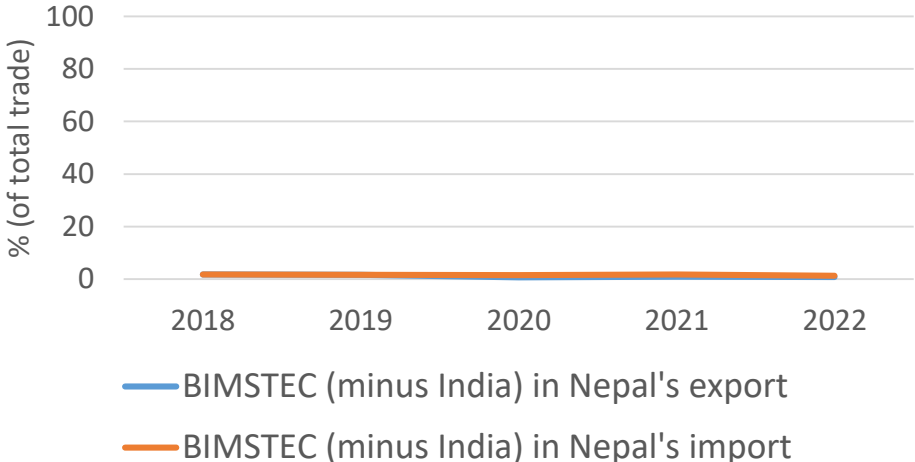
**Nepal's SAARC/SAFTA trade (minus India)**



**Nepal's BIMSTEC trade**



**Nepal's BIMSTEC (minus India) trade**



Data source: TEPC

# Need to diversify trade destinations

- High concentration in India
- LDC graduation: need to find other markets to overcome upcoming tariff hikes in some destinations
- Regional markets can be a springboard to enhance cross-border trade and investment engagements

# Bangladesh as a potential market for diversification

## Features of Nepal-Bangladesh Trade

**Proximity:** Kakarvitta (Nepal)-Panitanki (India)-Fulbari (India)-Banglabandha (Bangladesh)

**A long history of cooperation:** seventh to recognize Bangladesh as an independent country; diplomatic relations started formally on 8 April 1972; Trade and Payments Agreement, 1976 and Transit Agreement, 1976

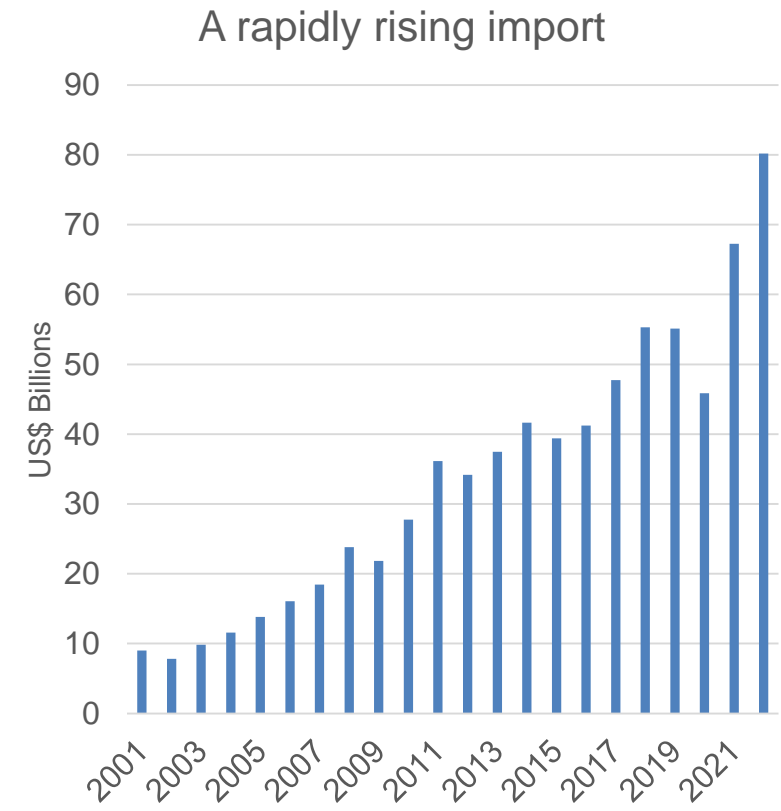
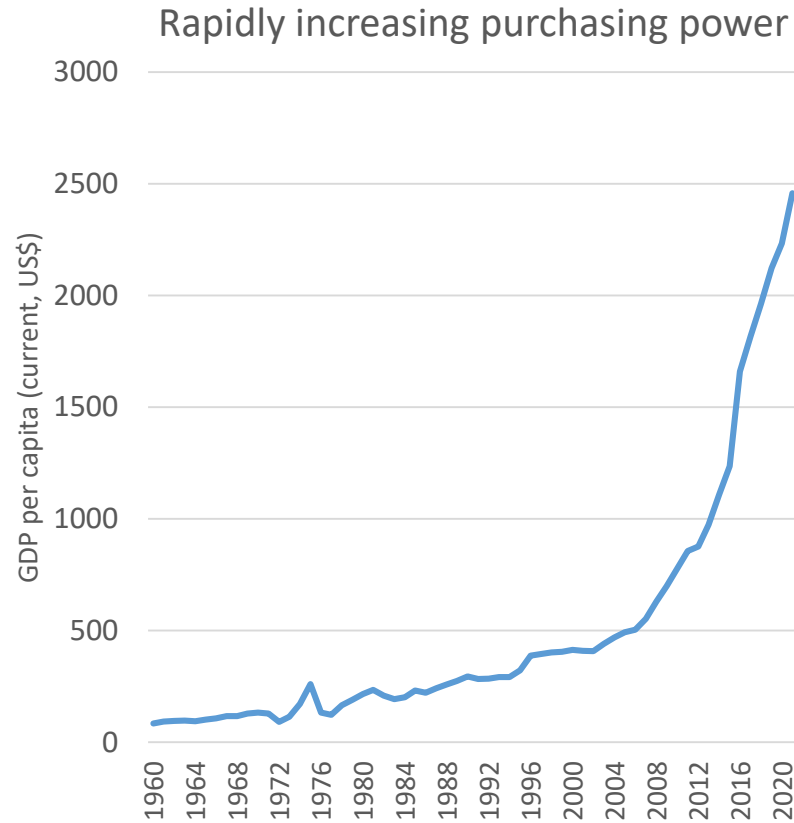
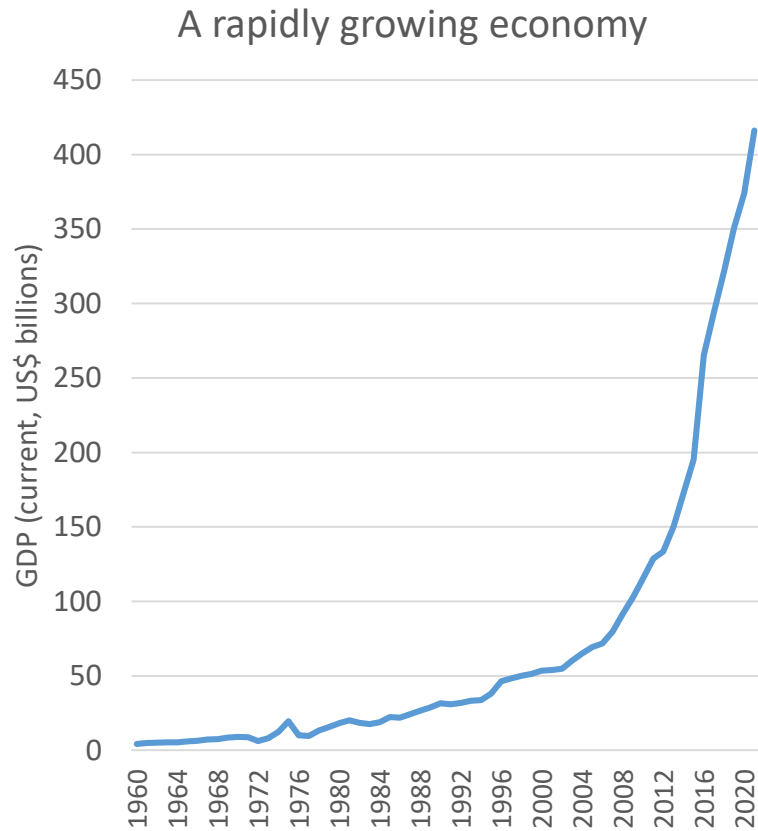
**Parties to a FTA:** SAFTA (since 2006)

**Partners in regional cooperation initiatives:** SAARC, BIMSTEC, BBIN

**But, trade potential vastly unrealized**

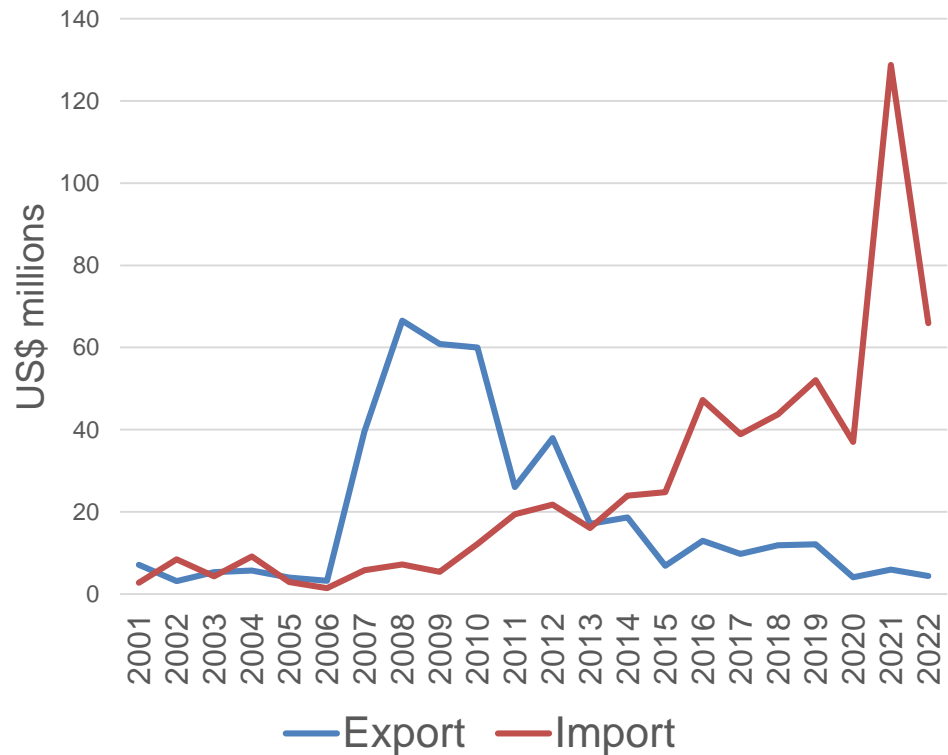
# Bangladesh as a potential market for diversification

A rapidly growing dynamic market  A high capacity to absorb imports

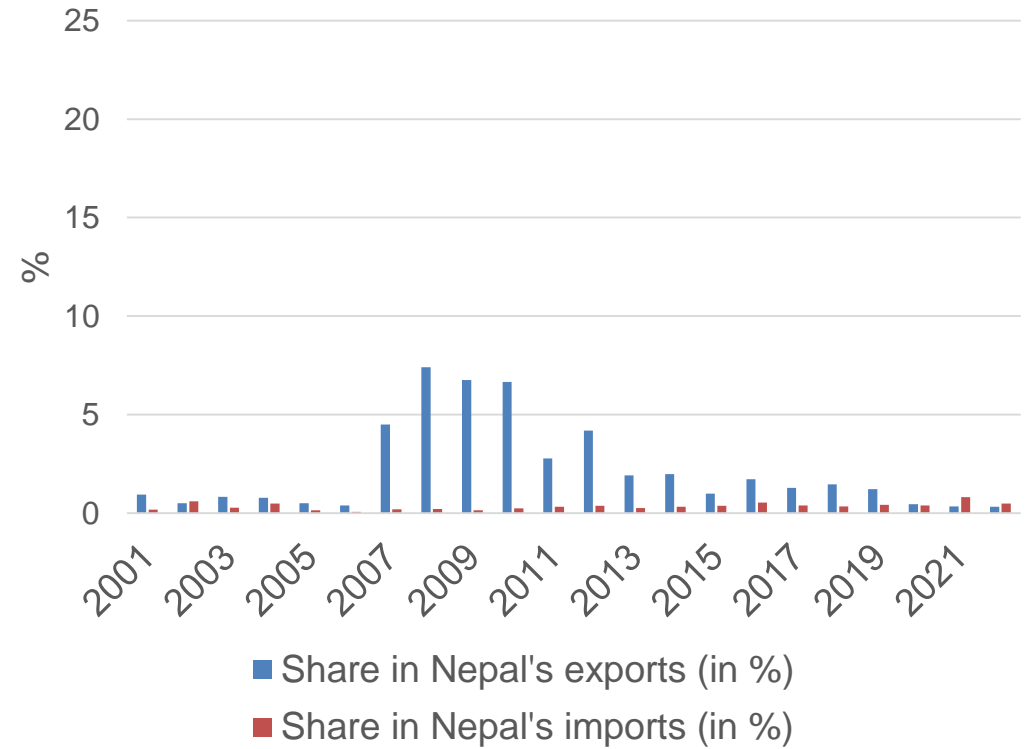


# Vastly unrealized trade potential

## Nepal-Bangladesh trade trends



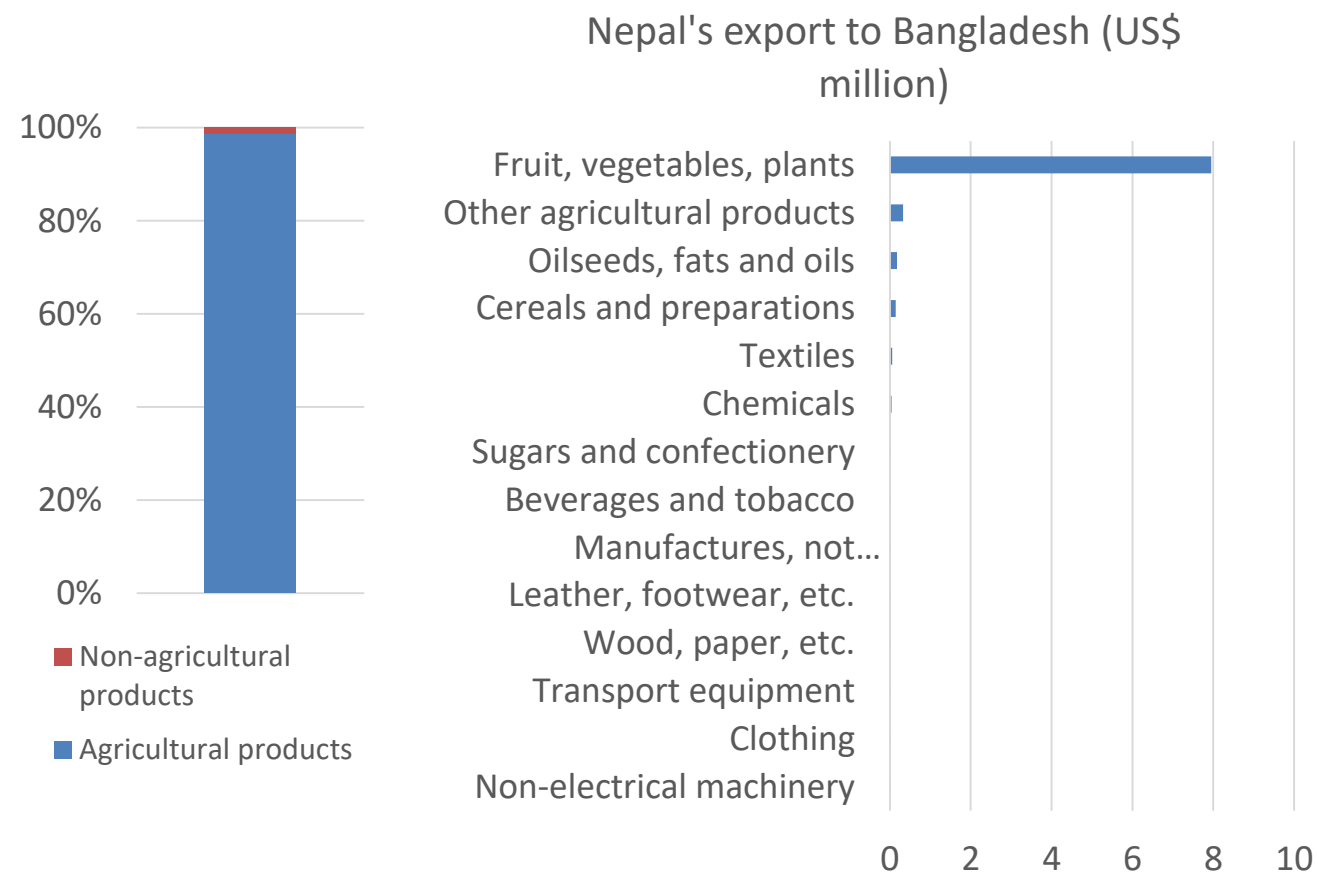
## Bangladesh's share in Nepal's total trade



# Nepal's export profile: narrow and concentrated

Top 10 exports to Bangladesh (5-year average):  
98.5%

HS6	Description	Average export (US\$ million)	Share in Nepal's export to Bangladesh (%)
071340	Lentils	7.83	89.52
230690	Oil-cake	0.17	1.93
230250	Bran, sharps and other residues	0.14	1.65
210690	Food preparations	0.14	1.65
121190	MAPS	0.10	1.11
050690	Animal products--bones and horn	0.08	0.91
230230	Bran, sharps and other residues; of wheat	0.06	0.64
091011	Ginger (sutho)	0.04	0.44
631010	Rags	0.03	0.35
320190	Tanning extracts of vegetable origin	0.02	0.26



Data source: ITC Trade Map

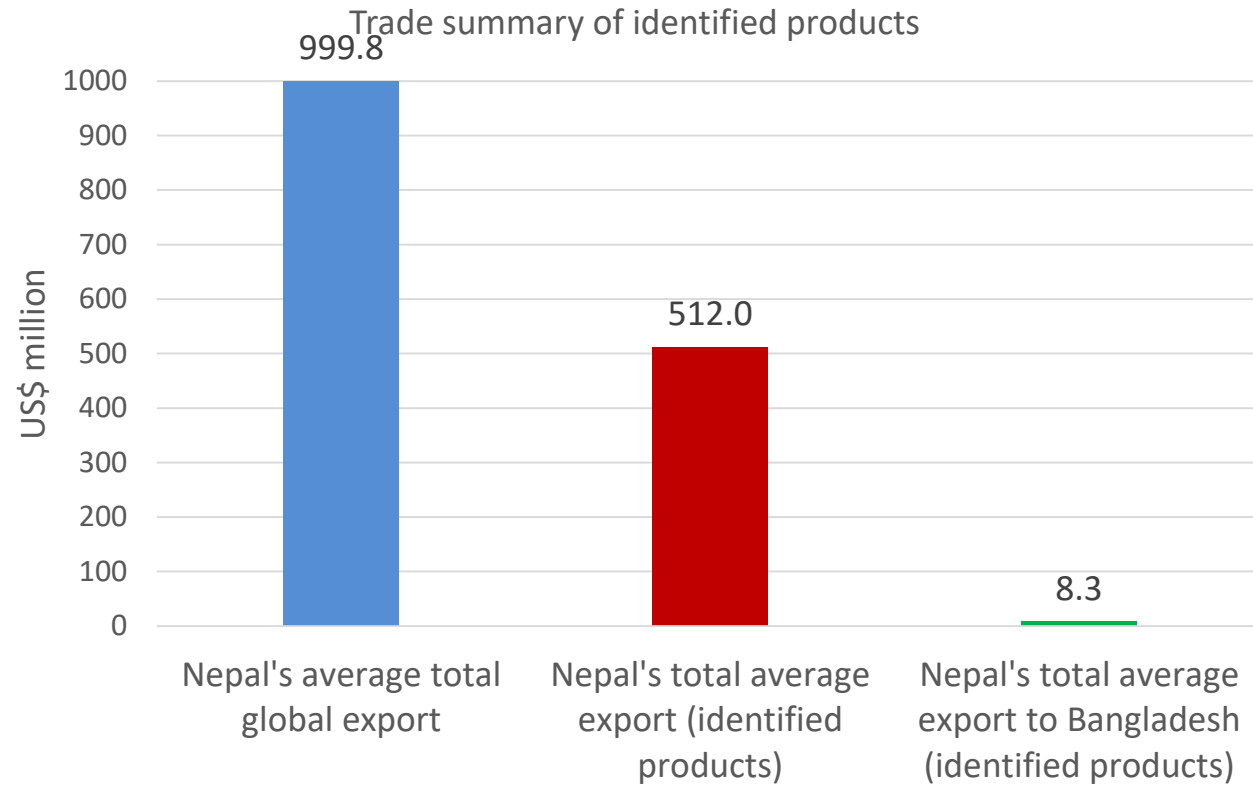
# Potential export products: study methodology

1. Compile trade data for 5 years (ITC trade map)
2. Remove products that have been exported by Nepal for only 2 years or less or imported by Bangladesh for 2 years or less
3. Average Bangladesh import of product (HS6) > US\$ 1 million
4. Nepal's average RCA > 1 and average export (HS6) > US\$ 100000
5. Remove products that have declining import in Bangladesh
6. Add products prioritized by the government and stakeholders



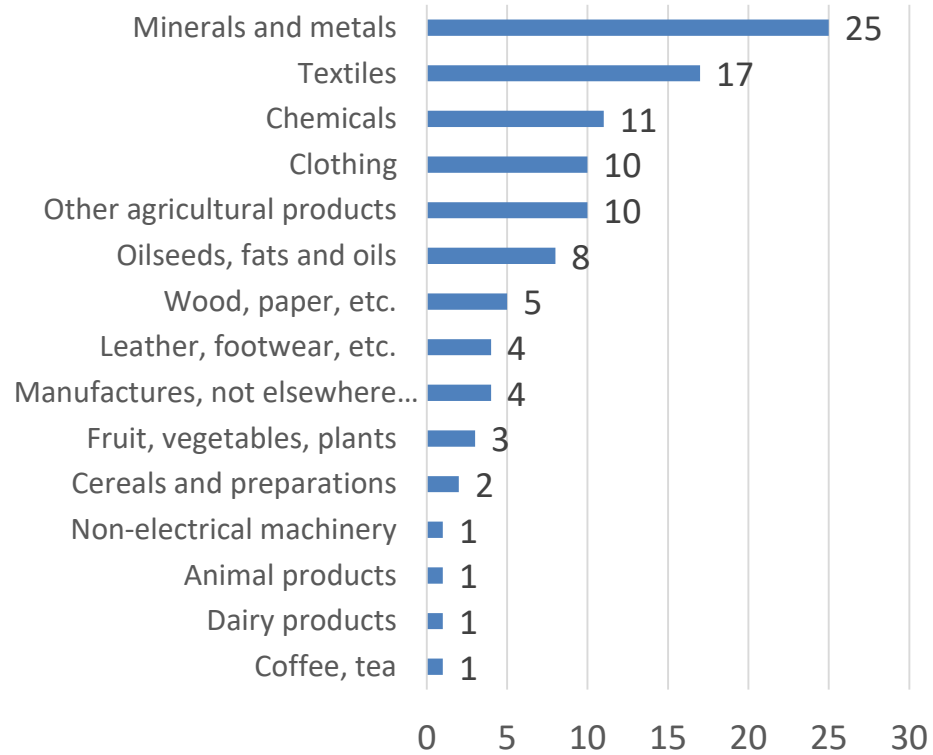
# Potential Export Products

- 103 products (at HS6 level)/164 products (at HS8 level) if 'declining imports' not accounted for
- 58 products (at HS6 level) if 'declining imports' accounted for

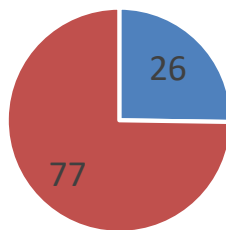
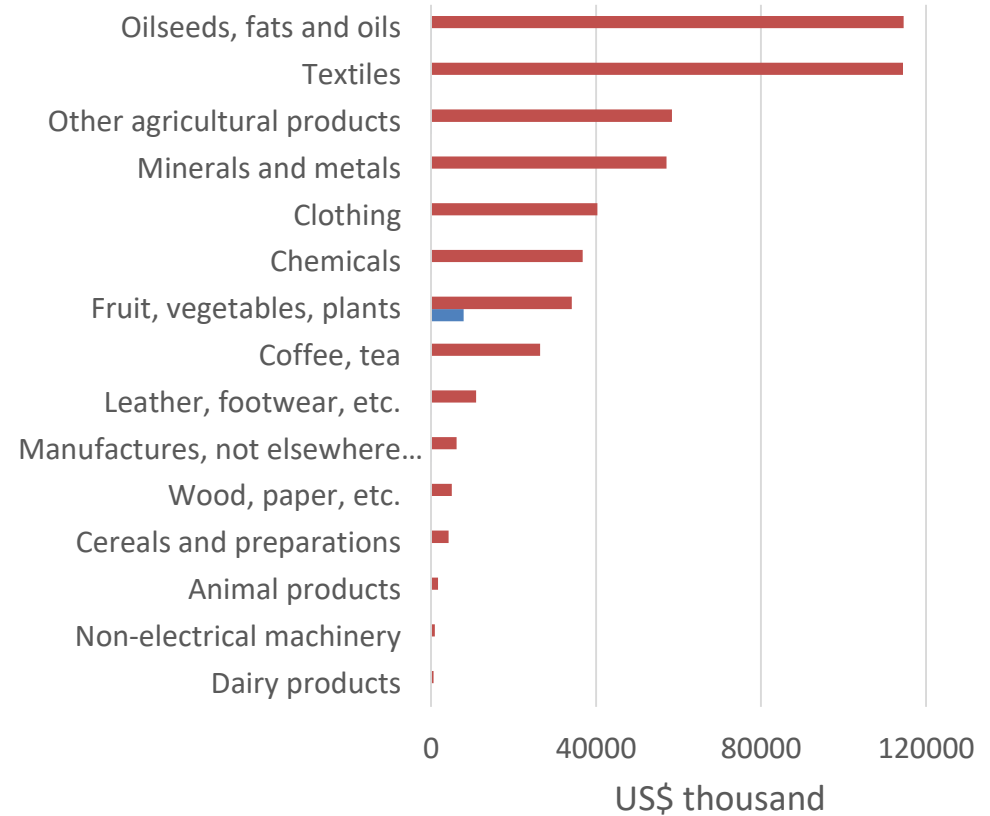


# Potential export products profile

Number of identified potential products



Nepal's average export of identified products



■ Agricultural products ■ Non-agricultural products

■ Nepal's average export ■ Nepal's average export to BGD

# Reasons for untapped export potential: trade barriers

## • Tariff barriers

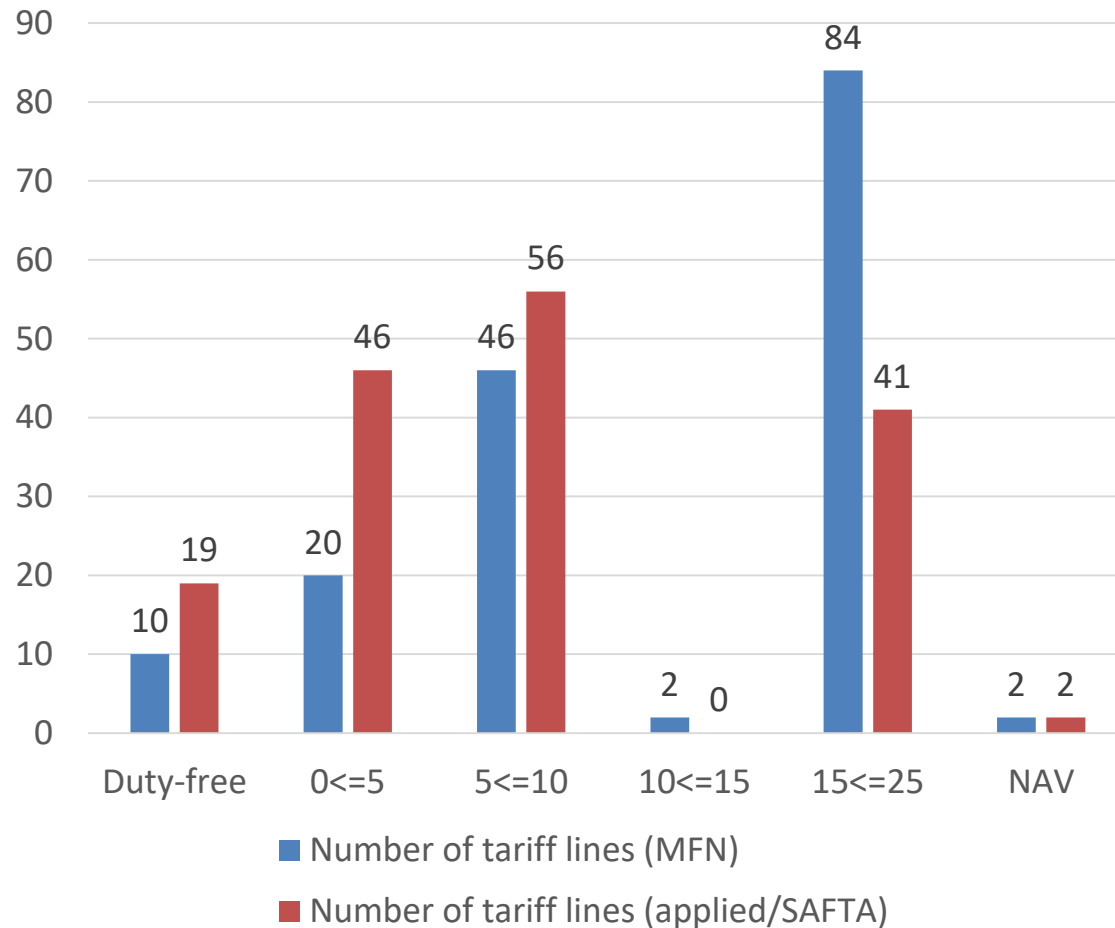
- Tariffs on several products restrictive/prohibitive (25% customs duty)
- Negative preferences due to Bhutan's duty-free plus para-tariff free access on 18 products (including agricultural products of export interest to Nepal, e.g. large cardamoms, ginger, vegetables, fruits and juice, etc.)
- Often identified as the sole reason for zero or low export by exporters

# Para-tariff barriers

- Other duties and charges: Regulatory Duty (RD), Supplementary Duty (SD), Value Added Tax (VAT), Advance Income Tax (AIT), and Advance Trade VAT (AVAT) are collected at the Customs point
- Some charges such as regulatory duty (of mostly 3%) apply exclusively for imports and even apparently trade-neutral SD and VAT are para-tariffs in disguise as exemptions are granted for some domestic products (World Bank 2018)
- With the inclusion of para-tariffs, the simple average tariff (FY2016/17) almost doubles, from 13.3% to 25.6% (World Bank 2018)

# Potential export products: tariff profile

Customs Duty ranges for identified products



Import duties summary (%)

	Min	Median	Mean	Max
<b>Customs Duty (MFN)</b>	0	25	16.58	25
<b>Customs Duty (applied)</b>	0	5	9.636	25
<b>Total Tax Incidence (applied/SAFTA)</b>	0	34.6	46.65	131.2

# Potential export products: tariff profile

- 82 products (out of 164 products at TL) receive SAFTA concessions

Duties for identified products that qualify for SAFTA preference				
	Min	Median	Mean	Max
CD (MFN)	5.00	25.00	17.62	25.00
CD(applied/SAFTA)	0.00	3.00	3.56	5.00
TTI(applied/SAFTA)	5.00	31.00	38.26	112.36

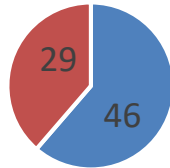
- 10 additional products have zero customs duty (zero MFN); but the average total tax incidence is 14.03%.

# Nepal-Bangladesh Preferential Trade Agreement to counter tariff/para-tariff barriers

- PTA in discussion for some time now
- PTA could enhance Nepal –Bangladesh trade (including currently dismal Nepal’s exports to Bangladesh) against the backdrop of high tariffs and para-tariff barriers
- Some challenges
  - Removal of not only tariff (custom duty) but also para-tariffs
  - Unconditional MFN treatment to India (Nepal-India trade treaty)

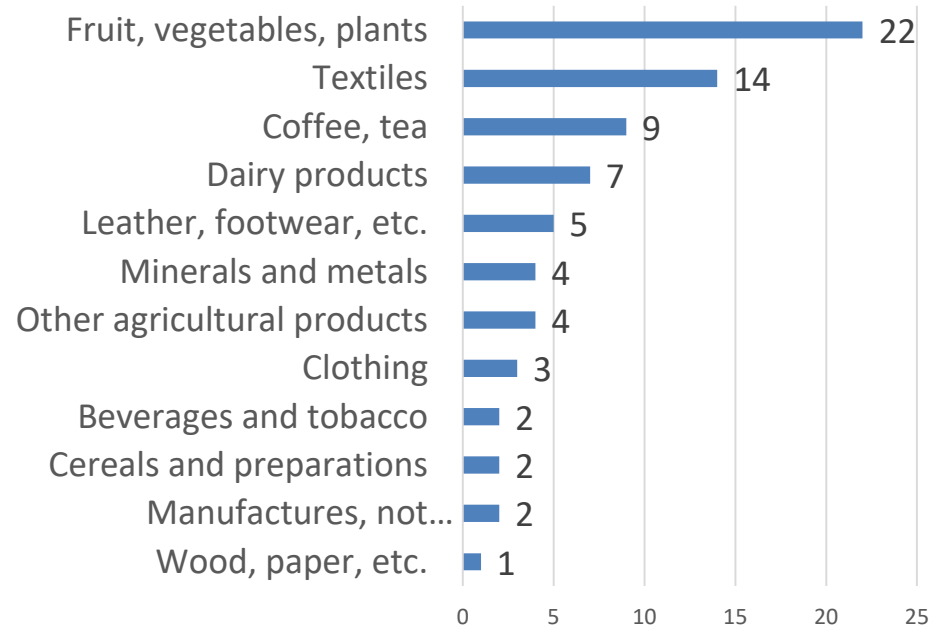
# Nepal's request list: 130 (HS8), 75(HS6)

Products in Nepal's request list (HS6)



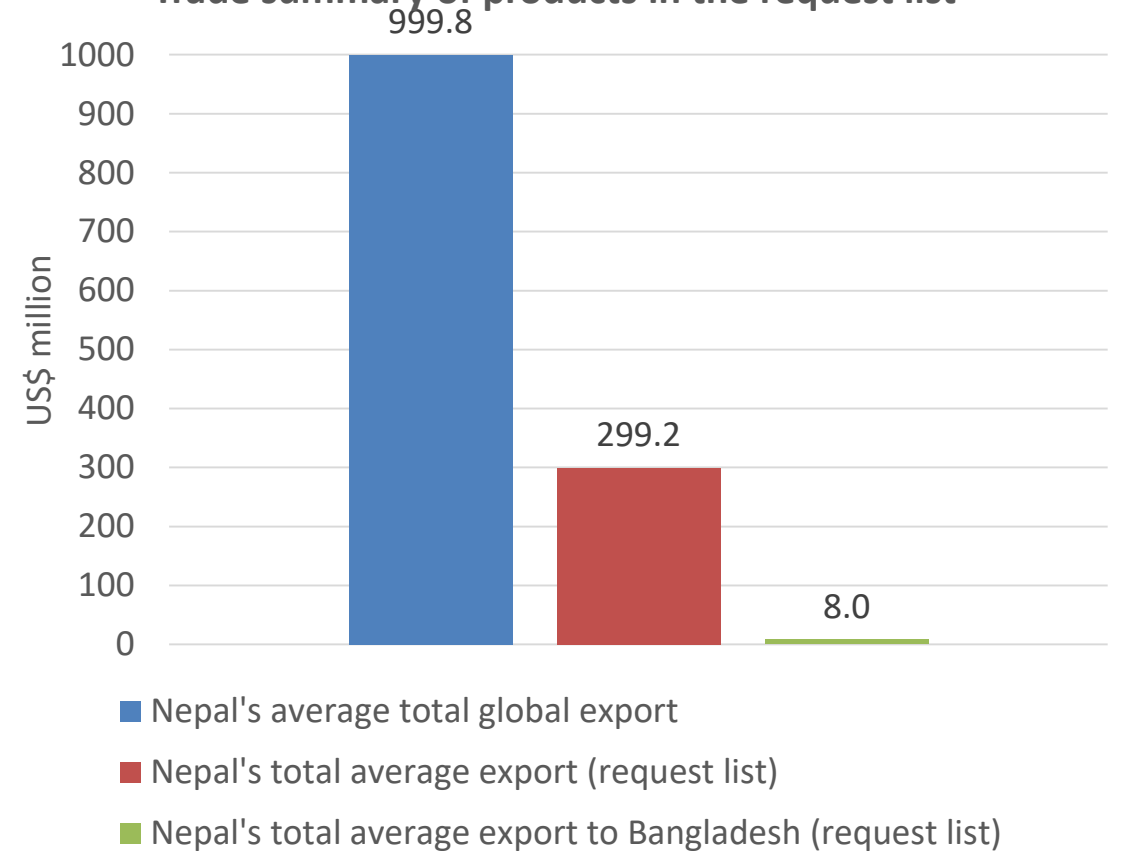
■ Agricultural products ■ Non-agricultural products

Products in Nepal's request list



	Bangladesh's share in Nepal's export of request list items (%)
Agricultural products	6.431
Non-agricultural products	0.005

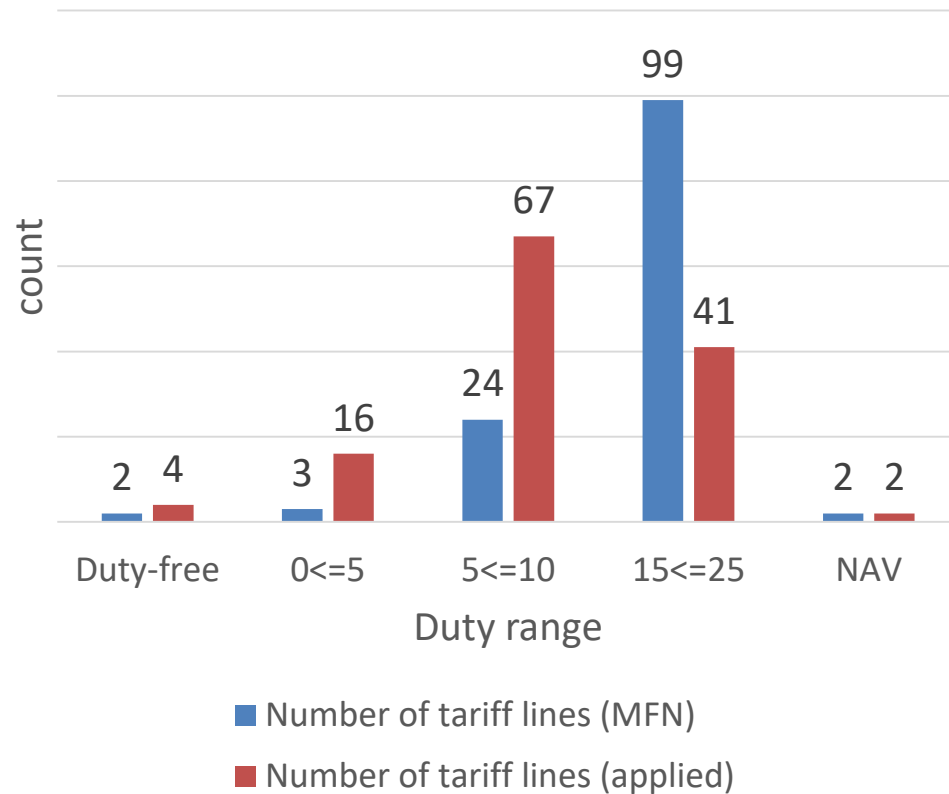
Trade summary of products in the request list





# Nepal's request list: tariff profile

Customs Duty ranges for Nepal's request list

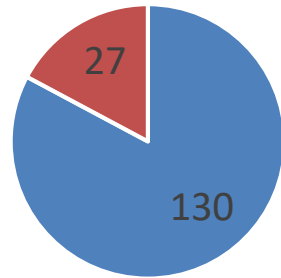


Import taxes summary (%)

	Min	Median	Mean	Max
<b>Customs Duty</b>	0.00	25.00	21.33	25.00
<b>Customs Duty (Nepal/SAFTA)</b>	0.00	5.00	11.37	25.00
<b>Total tax incidence (Nepal/SAFTA)</b>	0.00	58.60	58.45	289.00

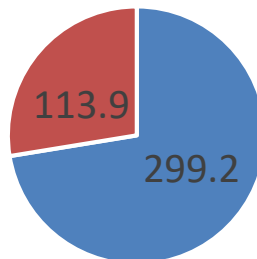
# Bangladesh's offer: perhaps not substantial

Number of products at Tariff Line  
(request vs offer)



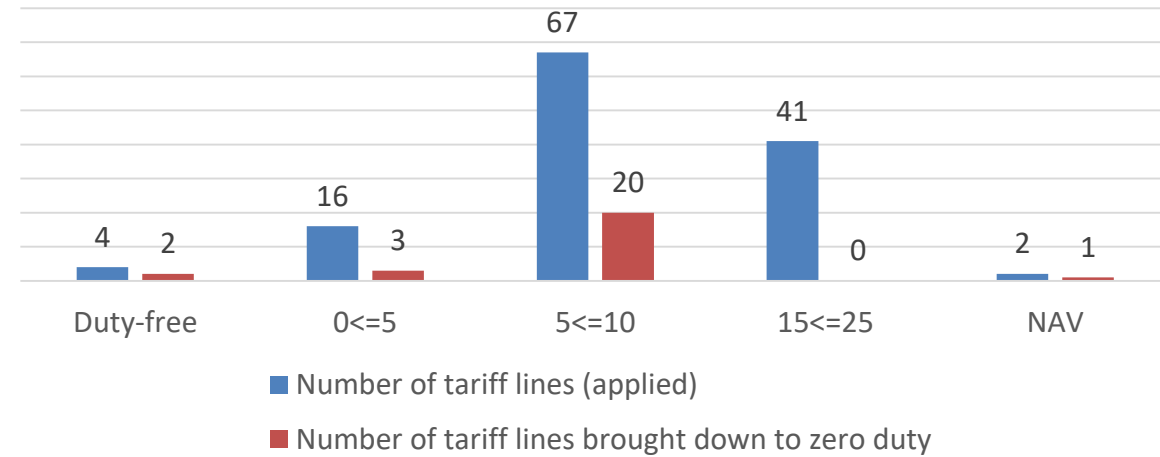
■ Nepal's request ■ Bangladesh's offer

Bangladesh's offer (by value) against Nepal's request



■ Nepal's total average trade (request list)  
■ Nepal's average export of products in the offer list

Duty-free offer by Bangladesh in Nepal's request list

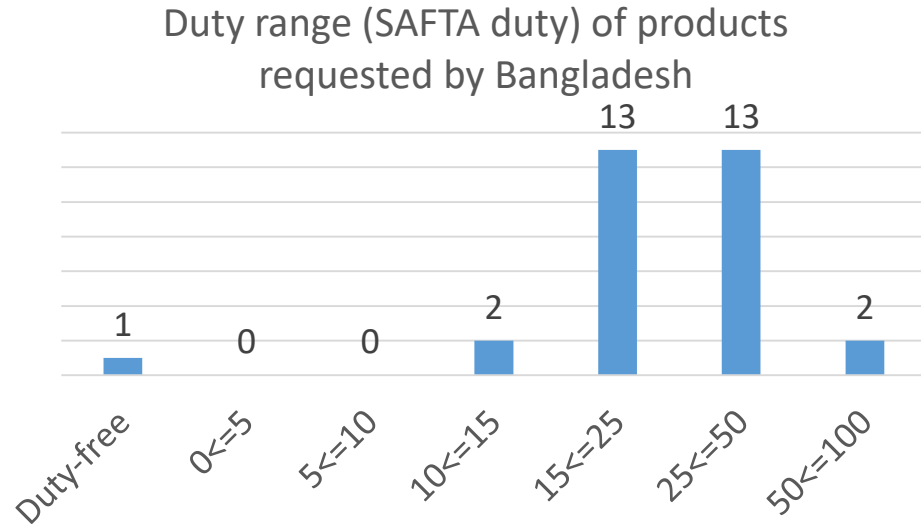


	Min	Median	Mean	Max
<b>Customs Duty (before)</b>	0	5	11.37	25
<b>Customs Duty (after)</b>	0	5	10.42	25

	Min	Median	Mean	Max
<b>Total tax incidence (before)</b>	0	58.6	58.45	289
<b>Total tax incidence (before)</b>	0	58.6	57.02	289

# Bangladesh's request

- 31 products at tariff line level



Summary of customs duty on products requested by BGD

	Min	Median	Mean	Max
Customs Duty (MFN)	0	35.6	38.69	61.59
Customs Duty (SAFTA)	0	24.67	28.49	53.99

Need to consider the impact on domestic industry, jobs, revenue loss (including revenue loss emanating from automatic preference granted to India)

# Non-tariff barriers

- A large number of NTMs attracted by agricultural products (many are not yet NTBs!)
- Some NTMs (e.g. certification) are cumbersome
- Lack of advance payment provisions
- Other issues: logistics issues (sub-optimal customs infrastructure), business visa issues, harassment/informal payments along the trade route, etc.

# Addressing issues to enhance Nepal-Bangladesh trade

- **Addressing tariff/para-tariff barriers:** Preferential Trade Agreement (PTA) that reduces/eliminates tariffs, inclusive of para-tariffs; better dissemination of information regarding SAFTA concessions and certificate of origin (SAFTA)
- **Addressing NTBs and procedural obstacles:** Proactive engagement with Bangladeshi counterparts (and also India) for better trade facilitation, elimination of NTBS, etc. (operationalization of BBIN MVA?)

# Summarizing the discourse

- Nepal's regional trade is dismal if we take India out of the equation
- Bangladesh market may be an apt destination because of several features but market access may be an issue: non-tariff barriers, while they exist are not trade impeding, but tariff/para-tariff barriers are
- Successful completion of PTA while safeguarding Nepal's interests such as protection of key industries, jobs, etc. may be a way forward

# Thank You!

[sawtee@sawtee.org](mailto:sawtee@sawtee.org)

[Kshitiz.dahal@sawtee.org](mailto:Kshitiz.dahal@sawtee.org)

+977 1 4544438